

## **GREATER MANCHESTER POLICE FIRE AND CRIME PANEL**

Date: 7<sup>th</sup> June 2022

Subject: Gender-Based Violence Strategy – Draft Delivery Plan 2022/23

Report of: Baroness Beverley Hughes, Deputy Mayor for Police, Crime, Criminal Justice and Fire.

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### **1. PURPOSE**

1.1 The purpose of this report is to outline to the Police and Crime Panel the progress on the development of the Gender-Based Violence Delivery Plan 2022/23.

### **2. RECOMMENDATIONS**

2.1 The Police and Crime Panel are asked to note the content of this report.

### **CONTACT OFFICER:**

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### **Equalities Implications:**

A full Equality Impact Assessment was prepared and published with the finalised Gender-Based Violence Strategy.

### **Climate Change Impact Assessment and Mitigation Measures –**

None identified.

### **Risk Management:**

A programme plan with risk management log will sit alongside the delivery plan.

### **Legal Considerations:**

None identified.

BOLTON  
BURY

MANCHESTER  
OLDHAM

ROCHDALE  
SALFORD

STOCKPORT  
TAMESIDE

TRAFFORD  
WIGAN

**Financial Consequences – Revenue:**

The delivery plan will require financial support to implement the various elements, over and above those investments made by agencies. A budget of £1 Million for this financial year has been allocated from the Deputy Mayor's Investment Fund.

**Financial Consequences – Capital:**

None identified.

**Number of attachments to the report: 1**

- Draft Gender-Based Violence Strategy Delivery Plan

**Comments/recommendations from Overview & Scrutiny Committee**

Not applicable.

### 3. BACKGROUND

- 3.1 The Gender-Based Violence Strategy was approved by the full GMCA in September 2021.
- 3.2 The Gender-Based Violence Board was appointed soon afterwards and met for the first time in December 2021. It has subsequently met on two further occasions. The Board consists of the following members:

Bev Hughes (co-chair)	Deputy Mayor
Jane Gregory (co-chair)	Manager, Salford Survivor Project
Katie Nicholson	Deputy Chief Crown Prosecutor, CPS Northwest
Alison McKenzie-Folan	Chief Executive, Wigan Council
Fiona Noden	Chief Executive, Bolton NHS Foundation Trust
Dr Sharmishtha Ghangrekar	Safeguarding Lead, Salford CCG
Jane Pilkington	Deputy Director of Population Health, GM Health & Social Care Partnership
Janice Allen	Head Teacher, Falinge High School, Rochdale
Clare Monaghan	Director, Police, Crime, Fire & Criminal Justice, GMCA
Sandy Bering	Strategic Lead Clinical Commissioner – Mental Health & Disabilities
Neil Evans	Strategic Adviser to the Deputy Mayor, GMCA
Terry Woods	Deputy Chief Constable, GMP
Liz Treacy	Solicitor & Monitoring Officer, GMCA
Chris Edwards	Regional Director, National Probation Service
Shabnum Mustapha	Assistant Director, News & Media, GMCA
David Gadd	Professor of Criminology, University of Manchester
Nuala O'Rourke	Head of Service, Safeguarding & Learning, Stockport Council
Jeanette Staley	Head of Community Safety, Salford City Council
Sam Stabler	Head of Community, Manchester City Council

Damian Dallimore	Head of Serious Violence, GMCA
Duncan Craig	CEO, Survivors Manchester
Gail Heath	CEO, The Pankhurst Trust (incorporating Manchester Women's Aid)
Memory Nyahunzwi	CEO, The Olive Pathway
Charlotte Curle	Community Member
Yehudis Fletcher	Community Member

- 3.3 The early work of the Board has focused on defining the priorities for delivery over the first 12 to 18 months. This is in recognition of the fact that the full strategy, which contains around 650 commitments, will be delivered over a ten-year period. 83 of these commitments are included in the initial delivery plan.
- 3.4 Based on the direction of the Board a draft delivery plan was considered by them at their last meeting on 27<sup>th</sup> April. That draft plan is now being refined and it is envisaged that a final draft will be presented for Board approval on 18<sup>th</sup> July.
- 3.5 The draft plan contains 6 key priorities which are outlined below. The full draft is shown as appendix A.

#### **4. PRIORITY 1 – ESTABLISHING A VICTIM & SURVIVOR ADVISORY PANEL.**

- 4.1 Establishing this panel is a key commitment within the strategy, and is but one method of ensuring a central pillar of our approach, namely, to ensure that the voice of lived experience is at the centre of everything we do, is achieved.
- 4.2 A tender process will shortly be launched to seek a specialised organisation to partner with. The organisation will assist us select panel members, administer and conduct meetings and provide the necessary support to members, including catering for their welfare needs.
- 4.3 The membership of the panel will reflect both the diverse nature of gender-based violence and diverse make up of our Greater Manchester communities.
- 4.4 £80,000 from the Deputy Mayor's Investment Fund will support this priority.

## **5. PRIORITY 2 – INITIATE A SUSTAINED PROGRAMME OF PUBLIC ENGAGEMENT.**

- 5.1 The strategy makes clear that prevention and early intervention are pivotal strands to the overall objective of our ten-year plan to eradicate gender-based violence. Public engagement and campaigning represents a key strand in supporting that ambition.
- 5.2 A public engagement strategy was presented and approved at the last Board meeting. This will now be developed into a plan of sustained action, which will be completed soon, and build on the successful #IsThisOkay? video, launched last December.
- 5.3 The plan will be sensitive to the different challenges of effectively reaching diverse communities, including how best to engage with men and boys. Intensive insight work has taken place in this regard, and indeed this influenced the content and promotion of the #IsThisOkay? video.
- 5.4 £300,000 from the Deputy Mayor's Investment Fund will support this priority. This will allow dedicated resource to be engaged to develop further, and implement the plan.

## **6. PRIORITY 3 – INITIATE A LONG-TERM PROGRAMME OF EDUCATION AIMED AT CHILDREN AND YOUNG PEOPLE IN SCHOOLS, COLLEGES AND UNIVERSITIES.**

- 6.1 This priority also demonstrates the commitment to prevention. The attitudes and cultures that foster gender-based violence have been established and re-enforced over generations, therefore the education of our young people is a critical component to eradicating it in the future.
- 6.2 This however, is not simply about preparing our young people to become healthy, happy and safe adults, but also about delivering the same for them now and during the entirety of their childhoods. We know that gender-based violence in its various forms is perpetrated against children by adults. However, as the OFSTED report of last year, in respect of sexual harassment in schools and colleges outlined, children are also offending against their peers.
- 6.3 This strand of activity will be developed and owned by the Violence Reduction Unit multi-agency education group, which is already in existence. The membership and terms of reference for the group will be revised as necessary.
- 6.4 Given the diversity of the education sector, an initial objective of the group will be to identify a pathfinder secondary school and head teacher in each district, to implement and promote delivery amongst other schools in the area.
- 6.5 £200,00 from the Deputy Mayor's Investment Fund will support this priority.

## **7. PRIORITY 4 – ENSURING CONSISTENT SERVICES IN ALL GREATER MANCHESTER COMMUNITIES.**

7.1 This priority is sub-divided into three separate categories.

### 7.2 Equality, Diversity and Inclusivity

7.2.1 The elements for prioritisation in this strand have been particularly influenced by the engagement that took place when developing the strategy, and the output of the formal public consultation, including focus groups.

7.2.2 In respect of services provided to victims and survivors, working groups will be established with a view to better address the distinct needs of:

- Minoritised and marginalised women.
- Older people.
- People with disabilities.
- Men and boys.

7.2.3 The exact make up and format of these groups is currently in various stages of development. In respect of the first group above, a GM Vulnerable and Marginalised Women's Board has been in existence for some time. This will be reformed into a working group, to deliver these elements of the GBV Strategy, where the membership will be reviewed and include an appropriate balance between agencies and organisations representing victims and survivors.

7.2.4 A number of other commitments from within the strategy will be progressed within this strand, including some related to improving health and social care.

### 7.3 Assist agencies to develop a consistent approach to dealing with perpetrators, building on the very good work currently taking place.

7.3.1 This strand of work will be developed by a working group that has already been formed and started its work and which is led by a member of the GBV Board.

7.3.2 A number of different perpetrator programmes are taking place across Greater Manchester. We know that most victims and survivors want perpetrators to be able to access effective interventions that will help them to change. Nationally however, only a small minority of repeat offenders receive specialist interventions.

7.3.3 The working group will develop a whole system approach, which responds consistently to both those engaged by the criminal justice system and statutory services, and perpetrators who are identified through voluntary/community or civil law routes.

- 7.3.4 This specialist work will be aligned with the wider strategy of primary prevention and early intervention.
- 7.4 Ensure that the experience of the criminal justice system is consistent with the ethos of the GBV Strategy.
- 7.4.1 The Strategy is explicit in that we must be realistic and honest that the criminal justice system can only ever be part of the solution in tackling gender-based violence.
- 7.4.2 It is also explicit that we intend to maximise accountability to victims and survivors and ensure that policing and the criminal justice system are as effective as possible.
- 7.4.3 The GBV Strategy was in development at the time when the critical Victim Services Assessment of GMP was published by HMICFRS in 2020. Several commitments within the Strategy therefore were directly related to that report.
- 7.4.4 Since that time, the new chief constable has published his strategic plan, "Planning our Future: Building a new GMP."
- 7.4.5 Based on this context, many of the commitments featuring in the delivery plan are related specifically to policing. GMP have recently established a Violence Against Women and Girls Board, chaired by Assistant Chief Constable Scott Green, who has corporate ownership of this work. This Board will drive and monitor the elements of the GBV delivery plan related to policing, in addition to their own VAWG action plan. The Board will be attended by officials from the Deputy Mayor's office and feed into the wider GBV delivery mechanisms.
- 7.5 £290,000 from the Deputy Mayor's Investment Fund has been allocated to support various elements of this priority.

## **8. Priority 5 – Focus on the 'whole housing approach,' to reduce the risk of homelessness.**

- 8.1 The Whole Housing Approach (WHA) has been developed by the Domestic Abuse Housing Alliance (DAHA) and is a framework for addressing the housing and safety needs of victims and survivors in a local area (the city-region in our case).
- 8.2 It brings together under one umbrella all the main housing tenure types, alongside the housing options and support initiatives needed to help people experiencing domestic abuse, to either maintain or access safe and stable housing.
- 8.3 The WHA has fourteen key components:
- Supported/sheltered housing.

- Social housing.
- Refuge services.
- Private rented sector.
- Privately owned.
- Move on accommodation.
- Housing First.
- Managed reciprocals.
- Sanctuary schemes.
- Specialist DA services provision for housing.
- WHA coordination.
- Flexible funding.
- DAHA.
- Perpetrator management.

8.4 The development of our work within this priority will be coordinated by officials from GMCA working with established partnership arrangements such as the GM housing provider CEO Group, Housing Needs Group and Domestic Abuse Partnership Steering Group.

8.5 £80,000 from the Deputy Mayor’s Investment Fund has been allocated to support this priority.

## 9. Priority 7 – Recognising the GBV Board’s role in focusing on strategic priorities.

9.1 In defining this priority, the GBV Board recognised the breadth of work and activity required to deliver the strategy, and thus the imperative for it to remain focused on the bigger picture.

9.2 The clear objective of the Board is to retain the focus of partners on precise strategic priorities. Board members will challenge each other to establish and maintain the tackling of gender-based violence as a strategic commitment in each of their organisations, and the sectors which they represent.

9.3 To assist them in delivering their strategic objectives, the Board will establish an Executive group, which will consist of senior officials from relevant agencies and organisations. The executive will meet for the first time on June 23<sup>rd</sup>. Membership is still being finalised and currently consists of:

Neil Evans (Chair)	Strategic Adviser to the Deputy Mayor
Fiona Worrall	<b>Manchester</b> , Strategic Director (Neighbourhoods)
Debbie Blackburn	<b>Salford</b> , Assistant Director Public Health Nursing & Wellbeing
Rebecca Murphy	<b>Wigan</b> , Director of Strategy and Innovation
Emily Brook	<b>Bolton</b> , Assistant Director, Strategy and Partnerships
James Mallion	<b>Tameside</b> , - Asst Director, Population Health

Sayyed Osman	<b>Oldham</b> , - Deputy Chief Executive
Mark Widdup	<b>Rochdale</b> , - Director of Neighbourhoods
Lynne Ridsdale	<b>Bury</b> , - Deputy Chief Executive
Adrian Fisher	<b>Trafford</b> , - Director of Growth & Regulatory Services
Stockport	To be confirmed
Nicky Porter	Chief Superintendent, GMP
Jessica McCarthy	Asst Director, NPS
Dave Kelly	GMCA, Head of Reform
Debs Thompson	GM Health & Social Care Partnership
Alison Connelly	GMCA, Principal, Criminal Justice
Sarah Keaveny	GMCA, Head of Communications